

Presentation to the Honorable Tom Vilsack, United States Secretary of Agriculture

State of the U.S. Cattle Industry:

An Industry in Immediate Need of Solutions

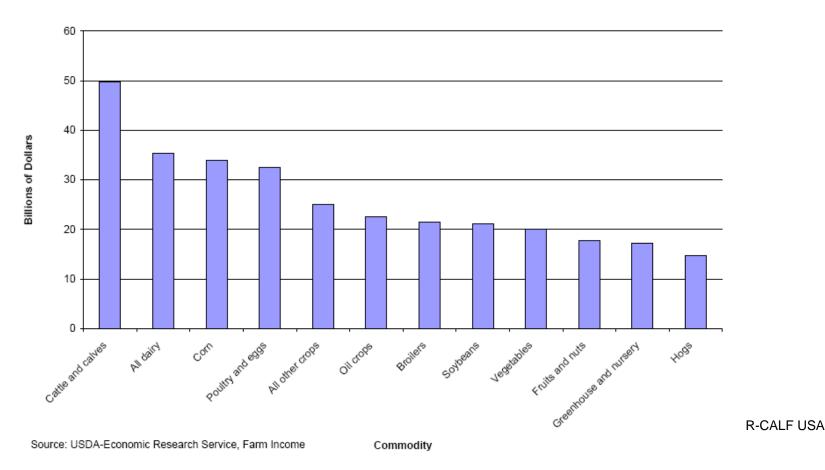
February 25, 2009

Today's U.S. Cattle Industry

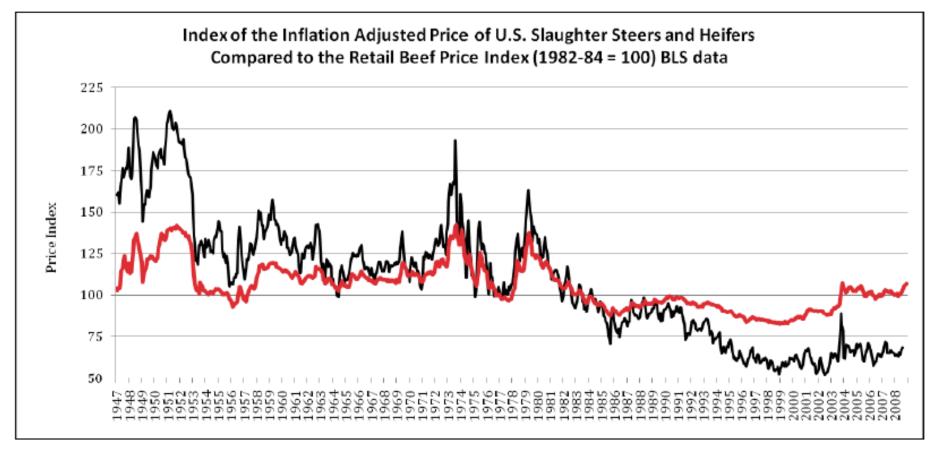
Slaughtered 34.3 Million **4** Beef Packers Slaughter Cattle in 2007, Including 1-2 Approx. 88 % of All Fed Million Imports Cattle in the U.S. 2,100 Feedlots Feed Approx. 90 % of All Fed Cattle in the U.S. 85,000 Farmer Feeders Feed Approx. 10 % of All Fed Cattle in the U.S Produced 37.4 Million 2007: 967,000 Cow/Calf Producers, Cattle (calves) in 2007 Backgrounders, and Stockers (Numbers reduced to 956,500 in 2008)

Live Cattle Industry is By Far the Largest Segment of U.S. Agriculture

2007 TOP 12 U.S. AGRICULTURE COMMODITIES



U.S. Cattle Markets Have Been Broken for Past Two Decades

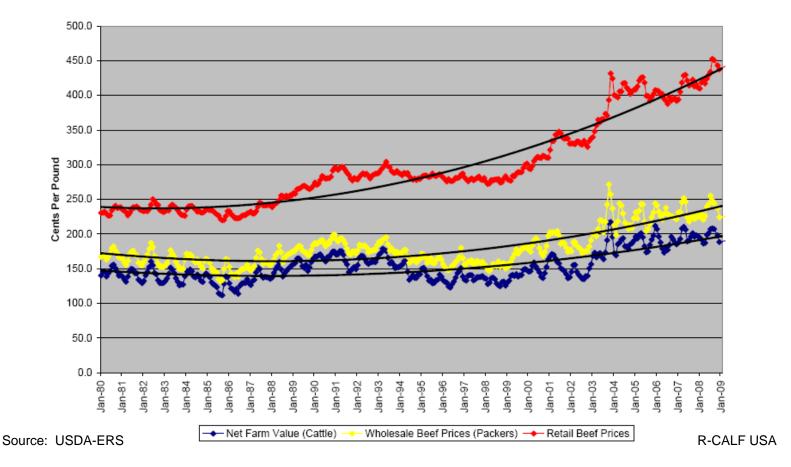


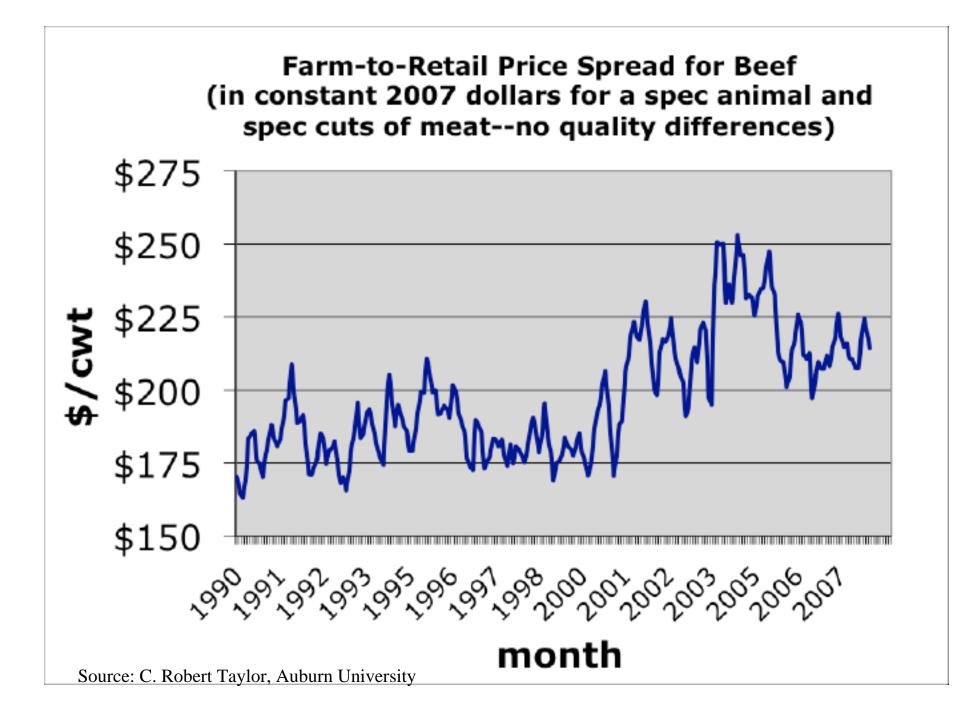
Source: Dr. Robert Taylor, Auburn University



U.S. Cattle Market Has Become Inefficient and Inequitable for Producers and Consumers

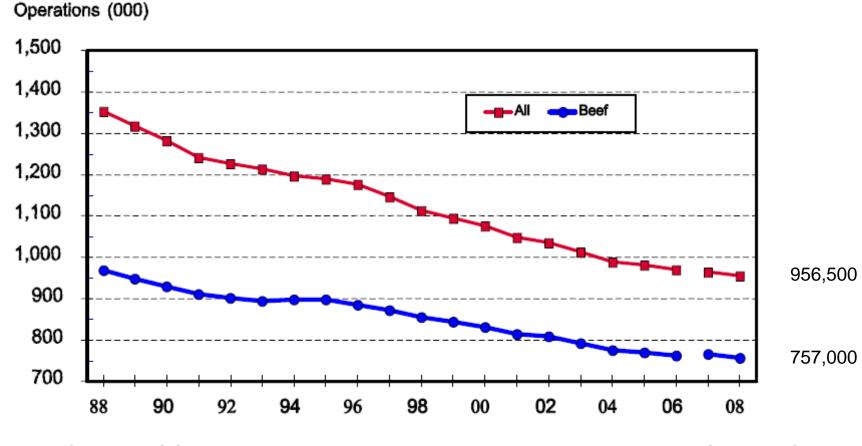
RETAIL BEEF PRICES vs WHOLESALE PRICES vs NET FARM VALUE (CATTLE) WITH TREND LINES





The Result is a Shrinking Industry: Industry Participants

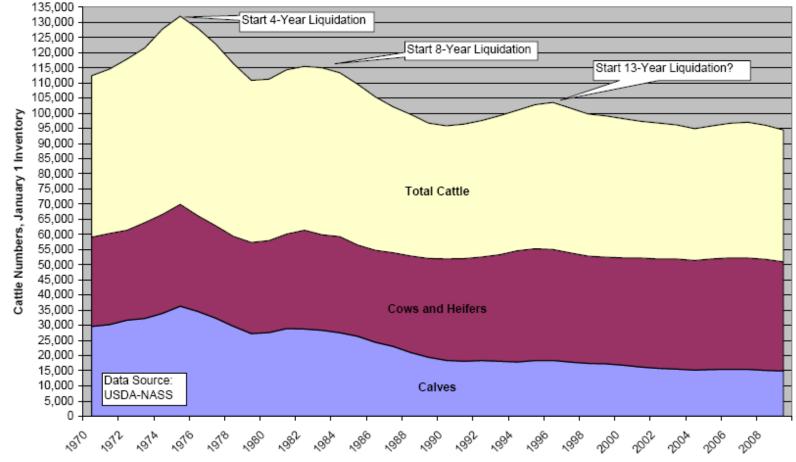
Number of All Cattle and Beef Cow Operations United States, 1988-2008



Source: USDA-NASS

The Result is a Shrinking Industry: Cattle Herd Size

U.S. Cattle Herd Size



Year

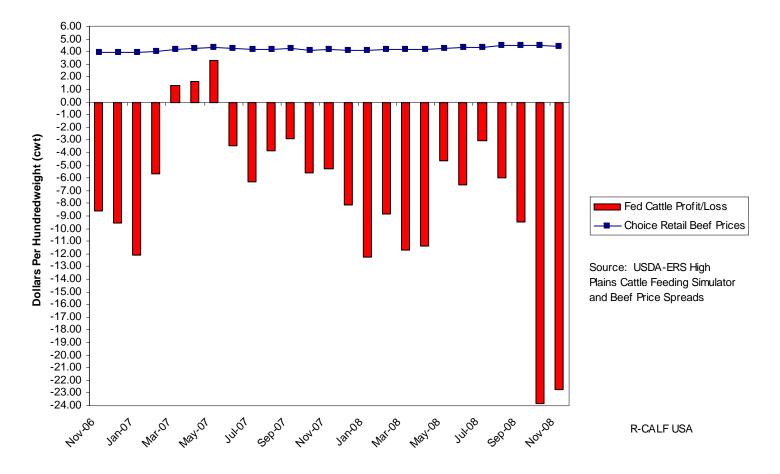
The Result is a Shrinking Industry: Stagnant Domestic Production

Beef Produced from U.S. Cattle With Trend Line



Note: The volume of beef produced from imported cattle (No. of imported cattle x each year's average carcass weight) is excluded from these data.

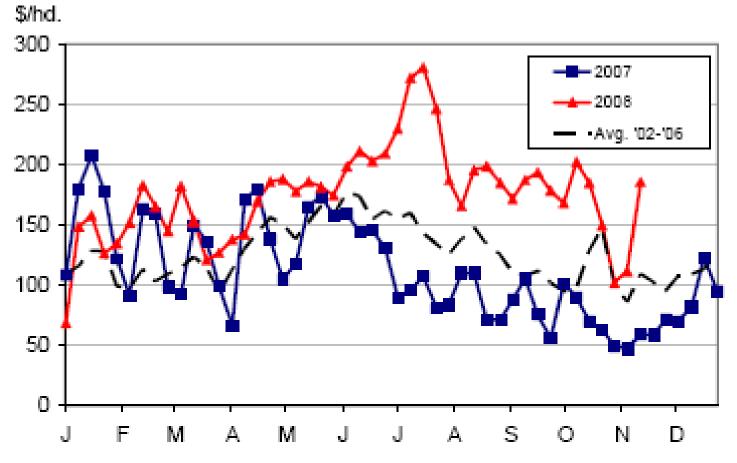
Cattle Feeders Suffer Long-Run Losses While Beef Prices Steadily Climb to Record Levels



Feeder Returns vs Choice Beef Prices

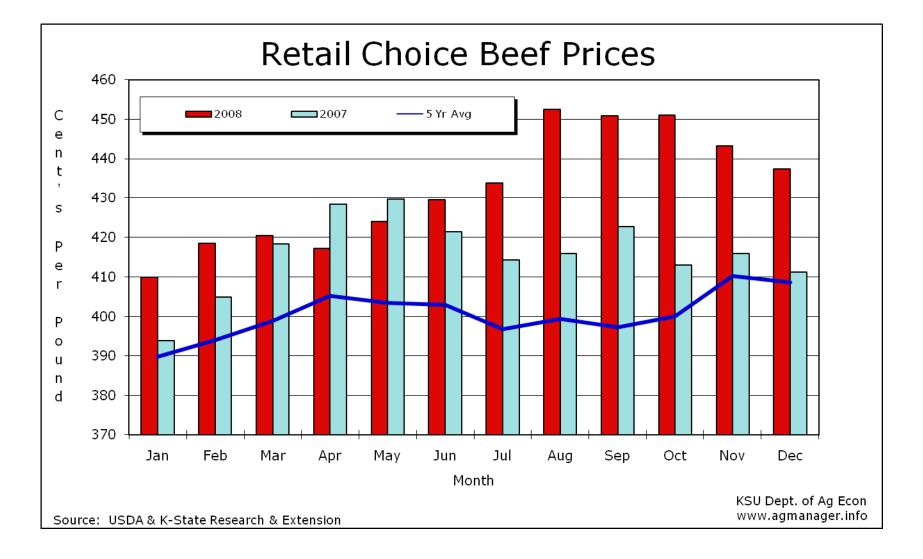
Losses to Cattle Feeders Equate to Higher Beef Packer Margins

BEEF PACKERS' EST'D GROSS MARGIN

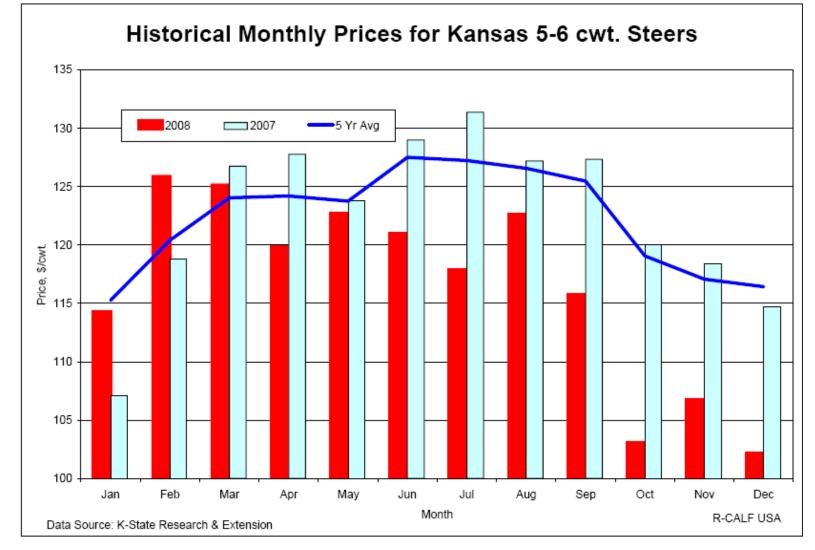


Source: CME Group Daily Livestock Report, Nov. 24, 2008

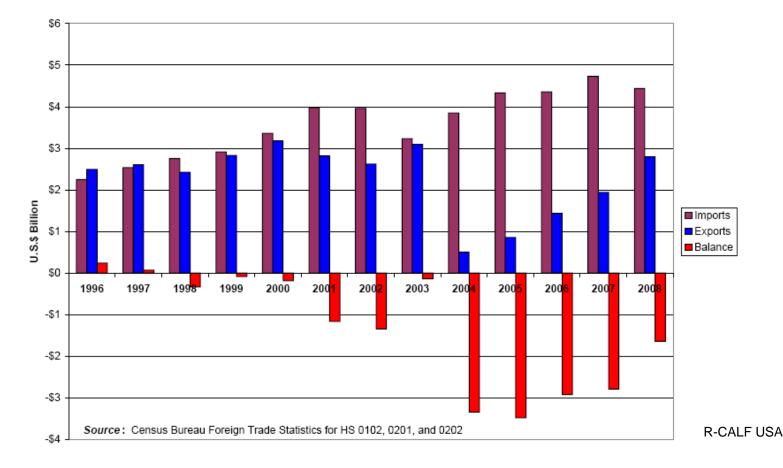
Consumers Paying Record Beef Prices



Cow/Calf Producers Receiving Depressed Prices

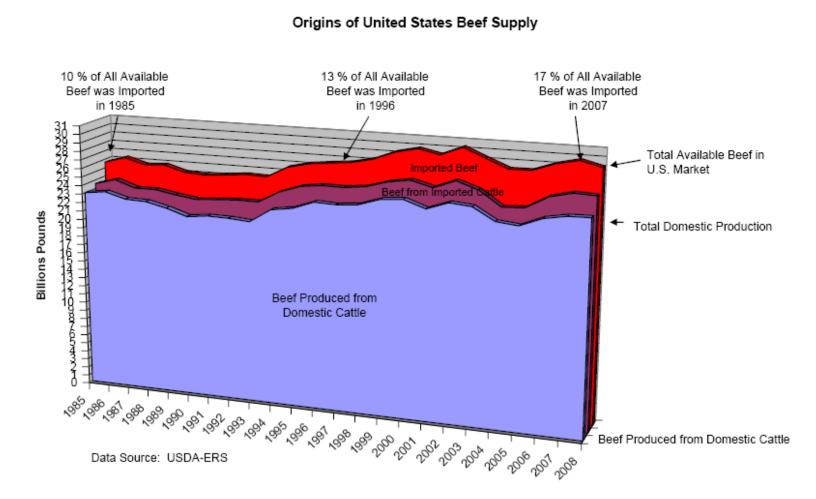


Long Run Value Deficit in Cattle and Beef Trade Exacerbates Broken Market Problems



U.S. Trade in Cattle and Beef

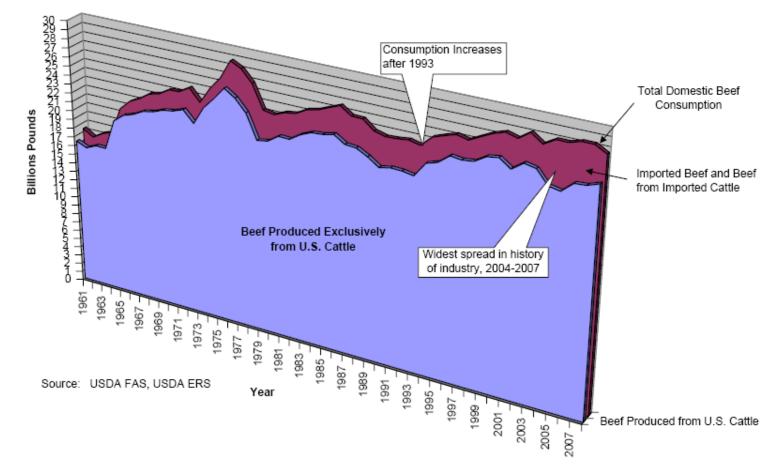
Cattle and Beef Imports Capturing Growth in Domestic Beef Supply



Conversion of imported cattle to beef accomplished by multiplying the number of imported cattle by each year's average slaughter carcass weight.

Historic Under-Production of Domestic Beef in Recent Years

Domestic Consumption in Excess of Domestic Production



Conversion of imported cattle to beef accomplished by multiplying the number of imported cattle by each year's average slaughter carcass weight.

U.S. Cattle Industry is Highly Sensitive to Slight Changes in Cattle Supplies

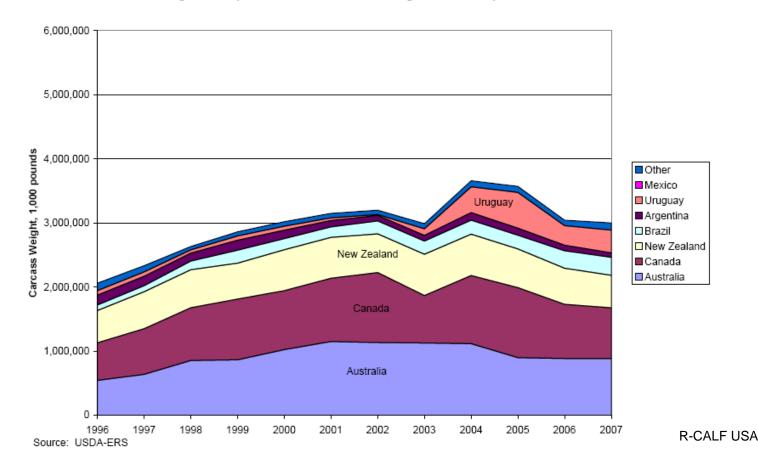
• The staff at the U.S. International Trade Commission found that the farm level elasticity of demand for slaughter-ready cattle is such that:

"[E]ach 1 percent increase in fed cattle numbers would be expected to decrease fed cattle prices by 2 percent."

U.S.-Australia Free Trade Agreement: Potential Economywide and Selected Sectoral Effects, United States International Trade Commission (Publication 3697; May 2004) at 44, fn 26, available at http://hotdocs.usitc.gov/docs/pubs/2104f/pub3697.pdf.

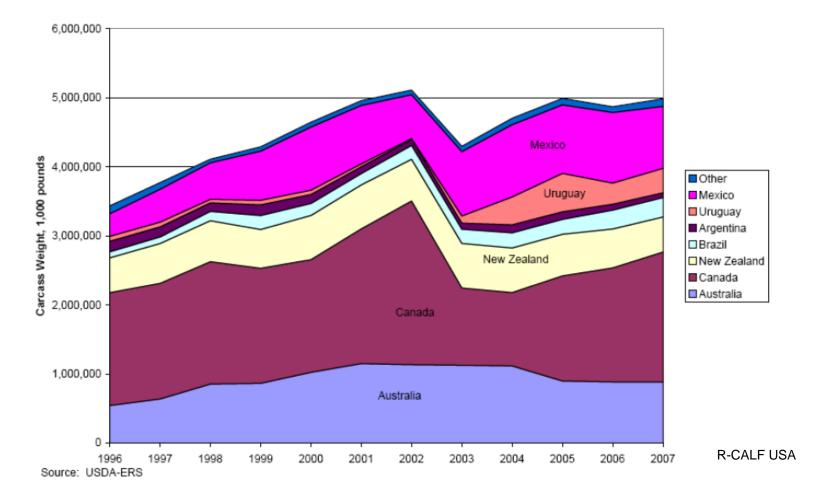
Origins of Imported Beef When Only Imported Beef Product is Included

Origins of Imported Beef Without Including Beef from Imported Cattle



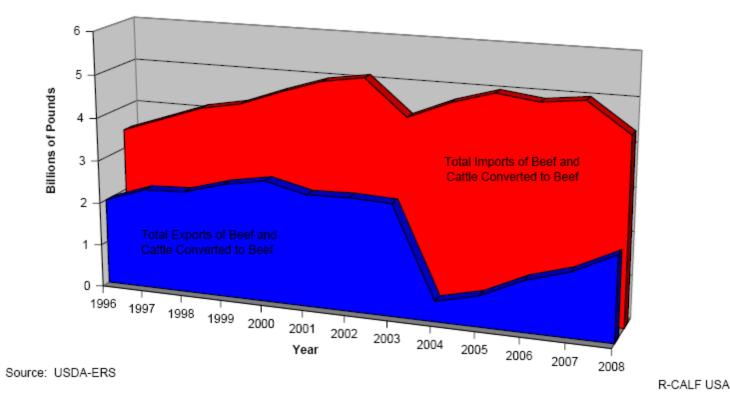
Canada and Mexico Become Largest Beef Sources When Imported Cattle are Slaughtered

Origins of Imported Beef & Cattle Converted To Beef



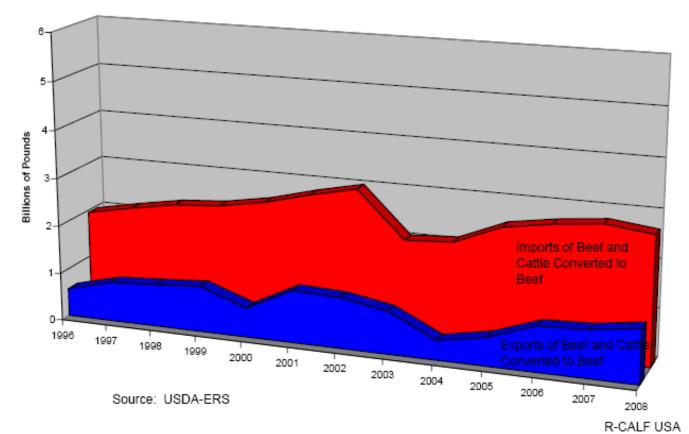
Tremendous Volume Deficit in Cattle and Beef Trade Forces Domestic Cattle Prices Lower

U.S. Global Trade Deficit in Cattle and Beef



Conversion of imported cattle to beef accomplished by multiplying the number of imported cattle by each year's average slaughter carcass weight.

NAFTA Trade Deficit Represents Over Half of U.S. Global Trade Deficit in Cattle & Beef

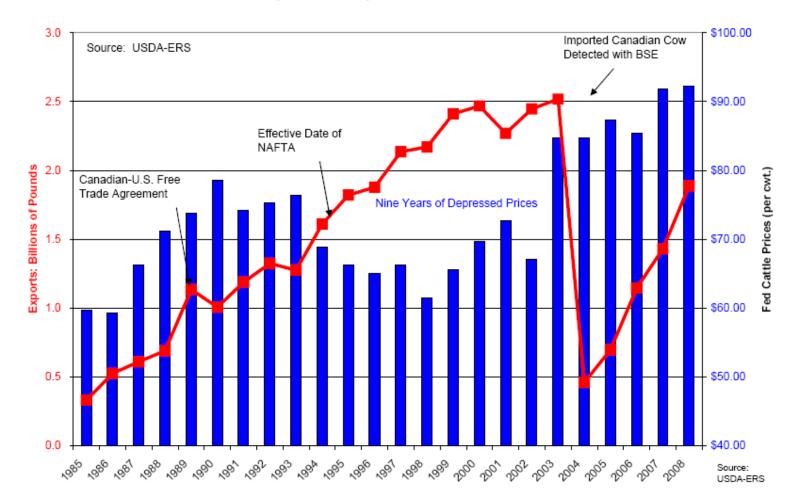


NAFTA Cattle & Beef Trade Balance

Conversion of imported cattle to beef accomplished by multiplying the number of imported cattle by each year's average slaughter carcass weight.

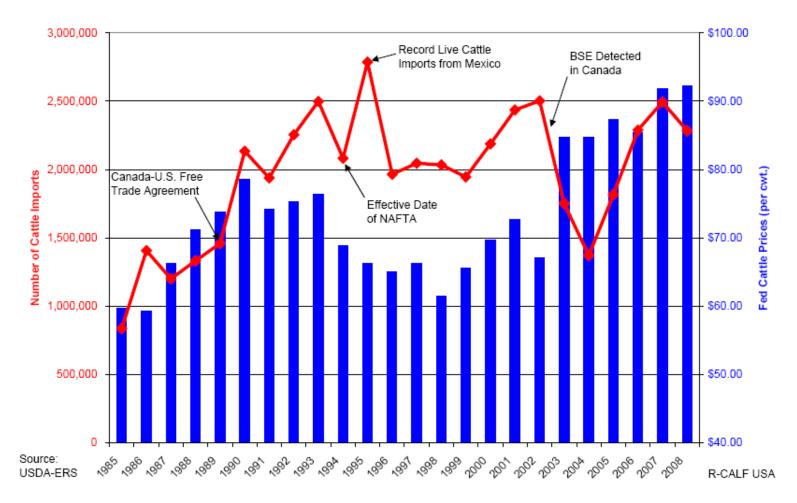
Increased Exports Do Not Always Lead to Higher Cattle Price

Relationship Between Export Volumes and Fed Cattle Prices



Long-Run Price Depression Coincides with Increased Cattle Imports

RELATIONSHIP BETWEEN CATTLE IMPORTS AND FED CATTLE PRICES



Increased Captive Supply Use Temporarily Disrupted by BSE

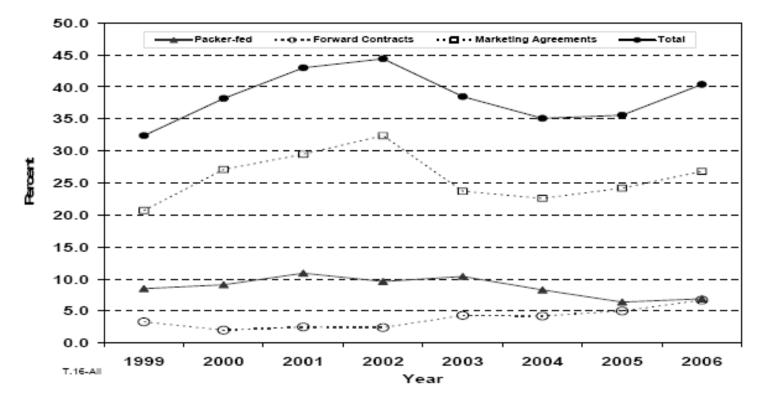


Figure 17. Percentage of Steers and Heifers Procured Through Alternative Types of Committed Procurement Arrangements by the Four (Five) Largest Steer and Heifer Slaughter Firms¹¹

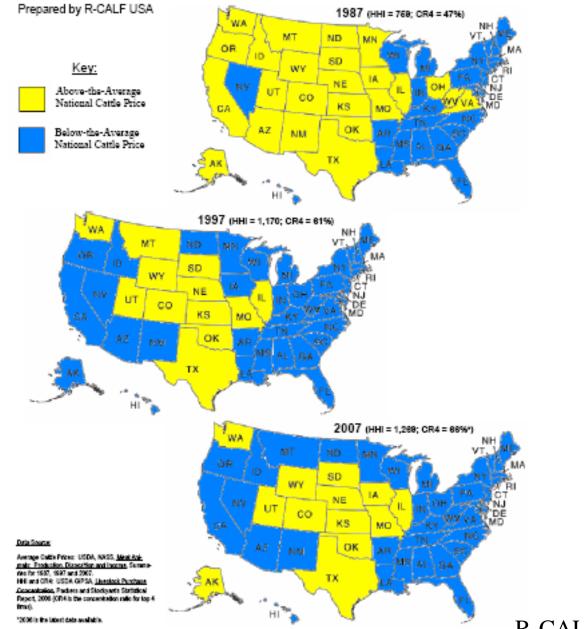
Cash Cattle Market is Rapidly Shrinking; Captive Supply Use is Rapidly Increasing

TX-OK-NM NUMBERS (Cattle that were fed in these three states)

Head Counts below reflect slaughter totals for each purchase type from January 1 through June 1 of each year**

	2005	2006	2007	2008	Net Change
Cash	1,097,605 (51.7%)	986,744 (45.9%)	823,810 (38.5%)	804,736 (34.0%)	-17.7%
Formula	811,620 (38.2%)	854,802 (39.8%)	983,029 (45.9%)	1,198,462 (50.7%)	+12.5%
Forward Contract	71,665 (3.4%)	108,816 (5.1%)	53,279 (2.5%)	143,886 (6.1%)	+2.7%
Negotiated Grid	142,091 (6.7%)	197,518 (9.2%)	280,070 (13.1%)	216,875 (9.2%)	+2.5%
TOTAL	2,122,981	2,147,880	2,140,188	2,363,959	

Source: USDA Livestock and Grain Market News/Mandatory Price Reporting/St. Joseph, MO



Effects of Declining Competition on Cattle Prices 1987 - 2007

U.S. Has Weakest Import Standards Against Introduction of Mad Cow Disease (BSE)

Country	Age Specified Risk Material (SRM)		Commodity Restrictions	
	Restriction	Definition		
Japan 20 months Head (exc		Head (excluding tongue and cheek meat),	No ground beef, processed beef, head meat, finely textured	
	or younger	palatine and lingual tonsils, spinal cord	beef, or mechanically separated meat.	
		and dura matter, distal ileum, vertebral		
		column, and dorsal root ganglia.		
Korea	Under 30 months	Skull, brain, eyes, distal ileum, tonsils, spinal cord, vertebral column.	Cattle must be born and raised in the United States, or imported from a country deemed eligible by the Korean	
			government to export beef or beef products to Korea, or raised	
			in the United States for at least 100 days. Traceback records	
			must be maintained for at least 2 years. No mechanically	
			recovered meat or mechanically separated meat.	
Mexico	Under 30	Skull, brain, eyes, tonsils, spinal cord, and	No ground meat, feet, sweetbreads,	
	months	small intestine.	weasand meat, or head meat.	
Hong	Under 30	Skull (including brain, eyes and trigeminal	No ground beef, bone-in beef, edible offal,	
Kong	months	ganglia), tonsils, spinal cord, dorsal root	or beef derived from advanced meat	
		ganglia (with the vertebral column) and	recovery systems.	
		intestine.		

BSE STANDARDS OF MAJOR BEEF IMPORTING COUNTRIES

Source: USITC Publication 4033, September 2008, 4-9.

Packers/USDA/Ear Tag Companies Are Forcing International Trade Compliance Costs on U.S. Producers

Previous Administration promoted NAIS as "crucial for trade," an inappropriate consideration for domestic animal disease prevention and control.*

"But the sooner producers in the U.S. and around the world get on board with animal ID, the more options they will have to market their livestock. In other words, traceability is the key to international sales and market expansion. Animal ID will open doors for producers everywhere."*

* Bruce Knight, USDA Under Secretary, Houston Livestock Show and Rodeo, March 4, 2008.

First Steps Regulatory Solutions: APHIS

1. Restore Previously Weakened U.S. Disease Protections:

First: Reverse APHIS' OTM Rule (over-30-month rule).

The agency's risk modeling conducted for this rulemaking predicts the introduction of 19 BSE-infected Canadian cattle, resulting in 2 BSE infections of U.S. cattle over the next 20 years.

First Steps Regulatory Solutions: GIPSA

 Take Steps to End Anticompetitive Marketing Practices of Concentrated Packers:

First: Initiate a rulemaking to eliminate captive supply use by concentrated packers.

First Steps Regulatory Solutions:

3. Restore APHIS' Mission Regarding Foreign Animal Diseases to that of Prevention, Not Management:

First: Cease all agency efforts to implement a national animal identification system (NAIS).

APHIS' NAIS usurps Congress' authority by mandating NAIS participation, including premises registration, for producers that participate in federal disease programs. At the same time, APHIS knowingly allows disease introduction at our borders, e.g., TB and fever ticks from Mexico and BSE from Canada. Also, APHIS proposes to allow products of higher risk for FMD from Argentina. R-CALF USA Greatly Appreciates and Supports Secretary Vilsack's Recent Action to Properly Implement COOL

 Although further improvements can and should be made, the substantive improvements already requested by Secretary Vilsack effectively address the most severe deficiencies within the final COOL rule. Because of its dominant size and widespread geographical footprint, the U.S. live cattle industry is uniquely positioned to help revitalize Rural America's ailing economy – without any direct government expenditure – but only if effective solutions are implemented to address the industry's systemic problems.

The initial solutions offered by R-CALF USA are intended to put a stop to the industry's misguided trajectory, which is caused by more than a decade of neglect.

After the industry's ongoing trajectory is stopped, it must then be realigned, which will require a host of additional solutions.

R-CALF USA has a comprehensive blueprint containing solutions designed to overcome the myriad of challenges the industry will face during its realignment phase, but these additional solutions must follow, not lead, a commitment to fundamentally change the course of the U.S. cattle industry.



P.O. Box 30715

Billings, MT 59107

406-252-2516

r-calfusa@r-calfusa.com

www.r-calfusa.com