August 3, 2009

Re: 2010 Agriculture Appropriations bill and the National Animal Identification System

Dear Senators:

The undersigned organizations urge you to support the Tester Amendment to reduce funding for the National Animal Identification System (NAIS) in the 2010 Agriculture Appropriations bill. Contrary to its stated purposes, NAIS will not address animal disease or food safety problems. Instead, NAIS imposes high costs and paperwork burdens on family farmers and creates incentives for CAFOs and vertically integrated systems. This ill-conceived and badly implemented program should not receive any federal funding, and the Tester Amendment is a positive step in that direction.

USDA's plans for NAIS describe a far-reaching three-step program that calls for every person who owns even one livestock or poultry animal to register their property, tag each animal when it leaves the property it was born on, and report a long list of movements to a database within 24 hours. The provisions would apply whether or not that animal is used for commercial purposes. NAIS would directly impact millions of animal owners. Group or lot identification would only be allowed where animals are managed as a group from birth to death and never commingled with animals outside of their production system. In practice, group identification would apply mainly, if not entirely, to confined animal feeding operations (CAFOs) and vertically integrated operations.

On July 15, a coalition of 84 organizations sent a joint letter to the entire Senate outlining the many problems with NAIS. In this letter, we will touch on just a few of the reasons that NAIS is fundamentally flawed:

- <u>No analysis or quantification of the alleged benefits.</u> USDA has made unsupported assertions that our country needs 48-hour traceback of all animal movements for disease control. Yet USDA has failed to provide any scientific basis, including risk analysis or scientific review of existing programs, to support this claim. USDA has also asserted that NAIS would provide 48-hour traceback, but has failed to address the many technological and practical barriers. Existing disease control programs, combined with measures such as brand registries and normal private record-keeping, provide cost-effective traceback. A new and costly program such as NAIS is unnecessary and potentially counterproductive.
- 2) <u>High costs.</u> The costs of complying with NAIS will be unreasonably burdensome for small farmers and many other animal owners. The costs of NAIS go far beyond the tag itself, and include: premises registration database creation and updates; tags and related equipment, such as readers, computers, and software; 24-hour reporting requirements, imposing extensive paperwork burdens; labor for every stage of the program; stress on the animals; qualitative costs, from loss of religious freedoms, privacy, and trust in government; and enforcement.
- 3) <u>No food safety benefits.</u> NAIS will not prevent foodborne illnesses from *e. coli* or salmonella, because the contamination occurs at the slaughterhouse, while NAIS tracking ends at the time of slaughter. Thus, NAIS will neither prevent the contamination nor increase the government's ability to track contaminated meat back to its source. In addition, NAIS will hurt efforts to develop safer, decentralized local food systems.
- 4) <u>Unfair burdens placed on family farms and sustainable livestock operations.</u> NAIS would also impose significant reporting and paperwork burdens on small farms. In addition, sustainable livestock operations that manage animals on pasture would face higher rates of tag losses than confinement operations, due to animals getting their tags caught on brush or fences. NAIS essentially creates incentives for CAFOs, with the accompanying social and environmental concerns.

For these reasons, we strongly urge you to support the Tester amendment to reduce funding for NAIS in the 2010 Appropriations bill, as a step towards eliminating all funding. We thank you for your consideration.

Sincerely,

Acres USA Adopt a Farm Family American Agriculture Movement American Grassfed Association American Indian Horse Registry American Policy Center Ashtabula Lake Geauga Counties Farmers Union (OH) California Farmers Union Carolina Farm Stewardship Association Carriage Operators of North America Cattlemen's Texas Longhorn Registry Citizens for Private Property Rights (MO) Colorado Independent Cattlegrowers Association Constitutional Alliance The Cornucopia Institute Dakota Resource Council Dakota Rural Action Davis Mountain Trans Pecos Heritage Association (TX) Edible San Marcos Empire State Family Farm Alliance (NY) Equus Survival Trust Family Farm Defenders Farm Aid Farm and Ranch Freedom Alliance Farms Not Arms Food and Water Watch Food for Maine's Future Freedom 21 Idaho Rural Council Independent Cattlemen of Iowa Independent Cattlemen of Nebraska Independent Cattlemen of Wyoming Innovative Farmers of Ohio International Texas Longhorn Association Iowa Citizens for Community Improvement Kansas Cattlemen Association LaCrosse/ Monroe County Farmers Union (WI) Local Harvest Maine Alternative Agriculture Association Marshall County Citizens for Property Rights (AL)

Massachusetts Smallholders Alliance Michigan Land Trustees Mississippi Livestock Markets Association Missourians for Local Control Missouri Rural Crisis Center Montana Farmers Union National Association of Farm Animal Welfare National Family Farm Coalition National Latino Farmers and Ranchers Trade Association North Carolina Contract Poultry Growers Association Northeast Organic Farming Association - Connecticut Northeast Organic Farming Association - Massachusetts Northeast Organic Farming Association - New Hampshire Northeast Organic Farming Association - New York Northeast Organic Farming Association Interstate Council Northern Illinois Draft Horse and Mule Association Northern New Mexico Stockman's Association Northern Plains Resource Council (MT) **Ohio Farmers Union Oregon Freedom Alliance** Organic Consumers Association Organization for Competitive Markets Powder River Basin Resource Council (WY) Progressive Agriculture Organization (PA) Property Rights Congress **R-CALF USA** Rocky Mountain Farmers Union South Dakota Stockgrowers Association Sovereignty International Stop Real ID Coalition Sustainable Food Center (TX) **Texas Eagle Forum Texas Farmers Union** Tuscaloosa Property Rights Alliance (AL) Western Organization of Resource Councils Weston A Price Foundation Wintergarden Sustainable Agriculture Coalition (TX)

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